

CHANGES IN THE DISTRIBUTION OF ALASKA'S  
COMMERCIAL FISHERIES ENTRY PERMITS,  
1975-2008

CFEC Report Number 09-4N

---

Alaska Commercial Fisheries Entry Commission  
8800 Glacier Highway Suite 109  
P.O. Box 110302  
Juneau, Alaska 99811-0302  
(907) 789-6160



## **ABSTRACT**

This report provides detailed information on changes in the distribution of permanent entry permits in Alaska's limited fisheries. From 1975 through 2008, 79 permit types have been issued in 65 fisheries. The report provides both statewide and fishery-specific data on the number of permit transfers, the geographic distribution of permit holders, changes due to permit transfers, changes due to the relocation of permit holders and the year-end 2008 geographic distribution of permit holders.

The report also includes extensive information on the age of permit holders, age differences between transferors and transfer recipients, the incidence of intra-family and business partner transfers, transfer acquisition methods, and financing of permit purchases. The information contained in the report is derived from the Commercial Fisheries Entry Commission's permit and transfer survey files.

The report includes 2 separate documents: an executive summary and the principal report, which is primarily a reference document.

## **LIST OF PREPARERS**

Justine Sears  
Cathy Tide  
Nancy Free-Sloan



## TABLE OF CONTENTS

ABSTRACT	iii
I. INTRODUCTION	3
II. TRANSFER INCIDENCE	7
Statewide Turnover Rates	7
Turnover Ratios by Permit Type, 1975-2008	8
III. GEOGRAPHIC DISTRIBUTION OF PERMITS, TRANSFERS AND MIGRATIONS	15
Classification of Permits	15
Classification of Permit Holders	16
Geographic Distribution of Initial Issues	17
Geographic Distribution of Permit Holders at Year-end 2008	18
Geographic Changes in the Distribution of Permits Due to Transfer	18
Geographic Changes in the Distribution of Permits Due to Migration	20
Summary of Changes in Permits Held by Resident Type	21
IV. AGE PATTERNS AMONG PERMIT HOLDERS	41
Mean Age of Permit Holders, Transferees (Transfer Recipients), and Transferors	41
Mean Age by Permit Type	42
Mean Age by Resident Type	42
V. TRANSFER SURVEY RESULTS	109
Relationships of Transfer Participants	109
Permit Acquisition Method: Gift, Sale, Trade, and Other	110
Permit Prices	111
Financing of Permit Purchases	111
Foreclosures on Permit Loans	113
VI. PERMIT TRANSFERS FROM ALASKA RURAL LOCALS TO OTHER RESIDENT TYPES	207
Transfer Activity Away From Alaska Rural Locals	207
Permit Financing Methods	208
VII. PERMIT TRANSFERS FROM ALASKA LOCALS TO OTHER RESIDENT TYPES	253
Transfer Activity Away From Alaska Locals	253
Permit Financing Methods	254

## LIST OF TABLES

TABLE 1.	Statewide Transfer Data on Permanent Permits by Year, 1975–2008	9
TABLE 2.	Transfer Ratios by Permit Type, 1975-2008, All Years Combined	10
TABLE 3.	Total Number of Initial Permit Holders by Permit Type and Resident Type, 1975-2008	24
TABLE 4.	2008 Year-end Distribution of Permit Holders by Permit Type and Resident Type	26
TABLE 5.	Numbers of Transfers Between Resident Types by Year, 1975-2008	28
TABLE 6.	Numbers of Intra-Cohort and Cross-Cohort Transfers By Permit Type, 1975-2008	30
TABLE 7.	Net Shifts in Resident Types Due to Transfer Activity by Permit Type, 1975-2008	32
TABLE 8.	Numbers of Cross-Cohort Migrations by Year, 1975-2008	34
TABLE 9.	Net Shifts in Resident Types Due to Migration Activity by Permit Type, 1975-2008	36
TABLE 10.	Summary of Annual Net Changes in Statewide Permit Ownership, 1975-2008	38
TABLE 11.	Mean Ages of Transferable Permit Holders, Transferors, Transferees, and Mean Age Differences Between Transferors and Transferees by Year	44
TABLE 12.	Mean Ages of Transferable Permit Holders, Transferors, Transferees, and Mean Age Differences Between Transferors and Transferees by Year and Permit Type, 1975-2008	45
TABLE 13.	Mean Ages of Transferable Permit Holders, Transferors, and Transferees by Resident Type, 1975-2008	73
TABLE 14.	Age Class Distribution of Transferable Permit Holders by Year and by Resident Type, 1975-2008	76
TABLE 15.	Mean Age of Transferable Permit Holders by Permit Type, Year, and Resident Type, 1975-2008	79
TABLE 16.	Relationships of Transferors to Transferees by Permit Type and Year (from 1980-2008 Survey Data)	114
TABLE 17.	Relationships of Transferors to Transferees by Resident Type of the Transferee (from 1980-2008 Survey Data)	136
TABLE 18.	Transfer Acquisition Methods by Permit Type and Year (from 1980-2008 Survey Data)	139
TABLE 19.	Transfer Acquisition Methods by Resident Type of Transferee (from 1980-2008 Survey Data)	161

TABLE 20.	Mean and Median Permit Prices from Survey Data by Permit Type and Year, 1980-2008	164
TABLE 21.	Permit Financing by Permit Type and Year (from 1980-2008 Survey Data)	182
TABLE 22.	Sources of Permit Financing by Resident Type of Transfer Recipient (from 1980-2008 Survey Data)	201
TABLE 23.	Number of Foreclosures on Permit Loans by Resident Type and Year (from 1982-2008 Survey Data)	204
TABLE 24.	Transfers from Alaska Rural Locals to Other Resident Types by Year, 1975-2008	211
TABLE 25.	Transfers from Alaska Rural Locals to Other Resident Types by Permit Type, 1975-2008	212
TABLE 26.	Relationships in Transfers from Alaska Rural Local Permit Holders to Other Resident Types By Permit Type and Year (from 1980-2008 Survey Data)	214
TABLE 27.	Acquisition Methods Used in Transfers from Alaska Rural Local Permit Holders to Other Resident Types By Permit Type and Year (from 1980-2008 Survey Data)	227
TABLE 28.	Permit Financing Methods Used in Transfers from Alaska Rural Local Permit Holders to Other Resident Types by Permit Type and Year (from 1980-2008 Survey Data)	240
TABLE 29.	Transfers from Alaska Rural Local and Urban Local Permit Holders to Other Resident Types by Year, 1975-2008	255
TABLE 30.	Transfers from Alaska Rural Local and Urban Local Permit Holders to Other Resident Types by Permit Type, 1975-2008	256
TABLE 31.	Relationships in Transfers from Alaska Local Permit Holders to Other Resident Types by Permit Type and Year (from 1980-2008 Survey Data)	258
TABLE 32.	Acquisition Methods Used in Transfers from Alaska Local Permit Holders to Other Resident Types by Permit Type and Year (from 1980-2008 Survey Data)	272
TABLE 33.	Permit Financing Methods Used in Transfers from Alaska Local Permit Holders to Other Resident Types by Permit Type and Year (from 1980-2008 Survey Data)	286

## APPENDICES

APPENDIX A.	Decision Rules Used to Designate Urban, Rural, Local, and Nonlocal	301
APPENDIX B.	Transfer Data on Permanent Permits by Permit Type and Year, 1975-2008	309
APPENDIX C.	Summary of Net Changes in the Distribution of Permit Ownership by Permit Type and Resident Type, 1975-2008	339
APPENDIX D.	Cross-Cohort Transfers of Alaska Rural Local Permits by Permit Type and Year, 1975-2008	445
APPENDIX E.	Cross-Cohort Transfers of Alaska Local Permits by Permit Type and Year, 1975-2008	471